

School Leadership Executive Institute: Principal Induction Program School Law for Administrators School Law and Ethics 2015

OFFICE OF GENERAL COUNSEL S.C. DEPARTMENT OF EDUCATION



Residency Requirements General Rule

- A student is entitled to attend school in a district if the student lives with a parent or legal guardian who resides in the district.
 - no state rules for proof of residency
 - definition of parent
 - AG's Opinion—either parent
- Student owned property exception



S.C. Code Ann. § 59-63-31 Exceptions

Additional Qualifications

- residing with a person who has custody (non-parent/guardian)
- residing with a foster parent
- residing with an adult because of
 - death, illness, or incarceration of parent
 - relinquishment by parent of control
 - abuse or neglect by parent
 - parent physically or mentally cannot care for child
 - homeless parent
 - Military children
 - Parent called to active duty or deployed for more than 60 days



Enrolling Illegal Aliens

- May not deny enrollment to children because of their immigration status
 - right to attend school
- May require proof of residency
 - How??
 - Need to be flexible
- Must have immunization records
- Must have proof of age for kindergarten and first grade



Age of Attendance

- Age of attendance
 - kindergarten: 5 on or before Sept. 1
 - first grade: 6 on or before Sept. 1
- Waiver provision
 - local decision
 - no state funds provided if waiver is given
- Exceptions



Admission Requirements

- Birth certificate requirement
 - kindergarten and first grade only
 - Local policy may require birth certificate for other grades as well
 - birth certificate or other documentation to verify birth date, as allowed by local board of trustees
- Immunization Certificate, S.C. Code Ann. § 44-29-180
 - medical and religious exceptions
 - one-time 30-day special exemption may be issued by principal



Social Security Numbers

- Schools cannot require parents to give a social security number as a condition for attendance.
- If parent does not want to provide number, assign a different number to the student.
- If school asks for the number, must tell parent that it is not required and state for what purpose the number will be used.



School Records

- Access to school records by noncustodial parent,
 S.C. Code Ann. § 63-5-30
 - equal access to all educational records, unless prohibited by a court order



School Records

- Federal Educational Rights and Privacy Act (FERPA)
 - allows noncustodial parents access
 - requires parental consent for release of records in most cases
 - directory information can be given out if schools give parents notice that the information may be released
 - names, addresses, phone numbers, photos
 - military recruiters can receive information unless parents opt out



FERPA

- When a student turns 18
 - The rights of the parents transfer to the student
 - If consent was required before, must get student's consent
- Parent's "rights"
 - If the parent claims the student on his or her tax return as a dependent, the school district <u>may</u> allow the parent access to the records



Disciplinary Records

• Regulation 43-273 requires schools to transfer disciplinary records to public and private schools.



Matriculation Fees

- S.C. Code Ann. § 59-19-90(8) states:
 - School districts may charge and collect matriculation and incidental fees from students.
 - Board policies must take into account the students' ability to pay and must hold fee to a reasonable amount.
 - Fees may not be charged to students eligible for free lunch and must be reduced pro rata for students eligible for reduced lunch prices.



Reporting of Child Abuse

- Child abuse reporting, S.C. Code Ann. § 63-7-310
 - duty to report suspected child abuse
 - report to local law enforcement or DSS
 - "reason to believe"
- The person suspecting the abuse must report—cannot delegate this responsibility
- Immunity for reporting
 - exception, a misdemeanor to knowingly make a false report, S.C. Code Ann. § 63-7-390



Reporting of Child Abuse

- Name of reporter is confidential
 - Name of reporter can be given to law enforcement if the report is to DSS but law enforcement must keep name confidential
- Even if called to testify, the fact that you reported cannot be released



Discipline of Regular Education Students

Suspension of students

- principal has authority to suspend up to 10 days (not last 10 days of school <u>if it jeopardizes credit</u>)
- must notify, in writing, parents/guardian of reason for suspension and a time and place for a conference (within 3 days)
- parent may appeal decision to board or designee
- 30 days a year maximum
- Floyd v. Horry County School District,
 351 S.C. 233 (2002)—parent can appeal the suspension to see if the *procedures* were followed.



Discipline of Regular Education Students

- Expulsion, S.C. Code Ann. § 59-63-240
 - notify parents of right to a hearing
 - right to appeal to Board (if board did not hear initial case)
 - right to appeal to court
 - student may reapply following year
- Transfer to Alternative School
 - No appeal rights
- Gun Free Schools Act



Truancy

- Students who have 3 consecutive or 5 total unlawful absences must receive an intervention plan
 - Regulation 43-274 clearly defines lawful and unlawful absences and has a clear procedure to follow for truant students.



Corporal Punishment

• S.C. Code Ann. § 59-63-260 states, "The governing body of each school district may provide corporal punishment for any pupil that it deems just and proper."



Crime Reporting

- School official required to report crimes, S.C. Code Ann. § 59-24-60
 - school administrators must contact law enforcement immediately upon notice that a person is engaging or has engaged in an activity that may result in injury or serious threat of injury
- Attorney General's opinion states that you have no discretion in deciding to report crimes.



Crime Reporting

- Failure to report crimes, S.C. Code Ann. § 59-63-335
 - failure to report pursuant to S.C. Code Ann.
 § 59-24-60, could subject the administrator and district to liability to pay attorney's fees and costs associated with an action to compel compliance with the law



Threats

- Threatening principals, teachers, etc., S.C. Code Ann. § 16-3-1040
 - unlawful to threaten public officials
 - may be done through writing, verbal, e-mail, etc.
 - penalty: not more than 5 years or \$5,000



Search and Seizure

- Search and Seizure
- Standard: Reasonable Suspicion
 - State Law (S.C. Code Ann. § 59-63-1110 to 1160)
 - Constitutional Law (N.J. v. T.L.O)
 - School Resource Officers (SRO's)
 - Split decisions nation-wide
 - Leaning towards reasonable suspicion if assigned to school full-time



Search and Seizure

- Police Involvement
 - raises the bar
 - must have probable cause to search



Types of Searches

- Locker
 - Legitimate expectation of privacy in lockers is so low that searches may be based on <u>minimal</u> suspicion.
- Purses and book bags
 - Greater expectation of privacy in personal property than lockers
 - Reasonable suspicion required for search
- Canine searches
 - Using dogs to sniff objects does not constitute a search; however,
 when sniffing a person, it is considered a search
- Strip searches
 - Strip searches are <u>not</u> allowed under South Carolina law.



Sexual Battery

- Sexual Battery with a Student, S.C. Code § 16-3-755
 - Makes it unlawful for people affiliated with a public or private school to have sexual relations with a student, regardless of the age of the student
 - 16 or 17 year old student—felony
 - 18 or older misdemeanor or felony depending on whether the actor has supervisory authority over the student



Equal Access to Interscholastic Activities Act

- Students enrolled in the Governor's Schools, home schools, and charter schools
 - May participate in interscholastic activities
 - Student resides within the attendance area of the school for which the students participate
 - Governor's schools—attendance areas of where school is located



2015 Legislative Action

- Act 21 School Make Up Days @
 http://www.scstatehouse.gov/sess121_2015-2016/bills/3890.htm
- Local school board may waive up to three days for bad weather, etc.; however, the district must first make-up three days from days placed in its calendar.



- Act 24 amendment to Section 59-39-160 Interscholastic Activities to include:
- (b) a student's ineligibility to participate in interscholastic activities is due to a long-term absence as a result of a medical condition, but the student has been medically cleared to participate by his health care practitioner; or
- (c) any reasonable circumstance as determined by the State Board of Education.



- Act 52 James B. Edwards Civics Education Initiative
- Section 59-29-240. Civics test is the one hundred questions that officers of the US Citizenship & Immigration Services use in order that the applicants can demonstrate a knowledge & understanding of the fundamentals of US history and the principles & form of US government, as required by 8 U.S.C. 1423.



Changes in Standards

• In 2014 the General Assembly required the state to adopt new ELA and Math standards to be implemented by the 2015-16 school year. Both standards have been approved and implementation for the start of the school year has begun.



New Assessments

- One word: quagmire
- WorkKeys will continue to be given to all 11th graders
- A new RFP process for a new statewide assessment has begun.



Exit Exam

- The exit exam is not longer a graduation requirement
- Former students who did not get a diploma solely for failure to pass the exit exam may petition the local school district for a diploma



Ethics Issues

- S.C. Ethics Act
- Code of Ethics
- Student—teacher/administrator relationships



State Ethics Act

S.C. Code Ann. § 8-13-700, et seq.

- South Carolina has an ethics act that applies to school administrators.
 - Under the Act, school administrators are considered public employees, thus subject to the requirements of the Act.



Types of Activities Covered

- Acceptance of meals
- Acceptance of gifts
- Acceptance of honorariums
- Consulting opportunities
- Contracts of family members
- Acceptance of future employment



Common Sense

- Much of what is in the Ethics Act is common sense.
- Sometimes we use the "TV rule" as a test.
 - If it wouldn't look good on the 7:00 news then don't do it.



Penalties for non-compliance

- Ethics Commission can issue warnings or reprimands.
- The "value" received by the official is recoverable by the State.
- Criminal prosecution.



Obtaining an Economic Interest

• Can't use employment to obtain an economic interest for yourself, a member of immediate family, an individual with whom he is associated, or a business with which he is associated.



Accepting Things of Value

- Public employee may not receive "anything of value" in return for being:
 - Influenced in the discharge of his official responsibilities.



Definition

- Anything of value—very broad.
- Anything of value does <u>not</u> mean
 - promotional items not exceeding \$10 in value
 - personalized plaque or trophy that doesn't exceed \$150
 - educational material of nominal value
 - honorary degrees
 - promotional or marketing materials offered to general public



Incidental Use of School Property

- Incidental use of public property is not a violation of the Ethics Act.
- Incidental use would include:
 - use of the phone for personal calls
 - use of the computer to write a letter or to send a non-work related email
 - look at the time the activity occurs and if there is a cost to the school



Rules of Conduct for Public Employees

- The Ethics Commission issued Rules of Conduct for Public Employees.
- When in doubt, ask for an opinion.



Avoidance of Educator-Student Problems

- Do not remain alone with a student in the classroom outside of the regular school day without informing the principal.
- Do not remain alone with a student behind a closed door. Keep the door open.
- Do not meet students outside of school for a meal, a soft drink or other social engagements.



Avoidance of Educator-Student Problems

- Do not counsel students in nonacademic matters.
 - If an educator believes a student is in some type of trouble, the student should be referred to the "student at risk" team
- Do not transport students in your own vehicle or allow students to have access to your vehicle.
- Do not engage students in conversations regarding their romantic or sexual activities.
- Do not entertain students in your home.



Avoidance of Educator-Student Problems

- Do not make sexual comments, comments about the students' bodies, tell sexual jokes, or share sexually oriented material with students and staff
- Do not touch students and staff in a manner that a reasonable person could interpret as inappropriate.



Texting and social networking sites

- New pitfalls for educators
 - Do not text students for non-school related things
 - Do not "chat" or go on social networking sites
 where kids can access your information
 - Be careful about posting pictures on Facebook



Test Security

- Principal has an ethical and legal obligation to report <u>all</u> test security violations.
- Serious problem in schools
- Make sure your teachers know the proper test procedures
- Make sure your teachers administer proper accommodations under IEPs.



Questions?

- www.ed.sc.gov/agency/general-counsel
 - A copy of this presentation
 - Link to laws and regulations
 - Link to NCLB Religious Guidelines